

Minutes of the

Finance, Administration & Operations Committee Meeting

Record of Meeting | October 21, 2021

The Illinois State Toll Highway Authority ("Tollway") held the regularly scheduled Finance, Administration and Operations ("FAO") Committee meeting on Thursday, October 21, 2021. The meeting was held pursuant to the By-Laws of the Tollway upon call and notice of the meeting executed by Chairman Willard S. Evans, Jr. and posted in accordance with the requirements of the Open Meetings Act, 5 ILCS 120/1, et seq.

Due to necessary precautions relating to COVID-19, in accordance with the Gubernatorial Disaster Proclamation and current conditions, and consistent with the Open Meetings Act, it was determined by Chairman Willard S. Evans, Jr. that an in-person meeting of the body was neither practical nor prudent. In compliance with all conditions of Section 7(e) of the Open Meetings Act, 5 ILCS 120/7(e), the Committee meeting was conducted by audio conference. A telephone access number was provided for members of the public to monitor and/or participate in the meeting.

[Bolded entries indicate issues which may require follow-up to present or report to Directors.]

Call to Order / Roll Call

Committee Chair McConnaughay called the meeting to order at approximately 9:48 a.m. She then asked the Board Secretary to call the roll, those Directors present and absent being as follows:

Committee Members Present:
Committee Chair Karen McConnaughay
Director Alice Gallagher
Director Scott Paddock
Director James Sweeney
Director Gary Perinar
Other Directors Present:
Director James Connolly
Director Jacqueline Gomez
Chairman Willard S. Evans, Jr.
Director Stephen Davis

Committee Members Not Present:	
none	



Will lates of the

Finance, Administration & Operations Committee Meeting

The Board Secretary declared a quorum present.

Public Comment

Committee Chair McConnaughay opened the floor for public comment. No comment was offered.

Committee Chair's Items

Committee Chair McConnaughay entertained a motion to approve **Committee Chair's Item 1**, the Minutes of the regular FAO Committee meeting held on September 9, 2021, as presented. Director Paddock made a motion to approve the Minutes, seconded by Director Perinar. Chair McConnaughay asked that the roll be called on the motion, the vote of yeas and nays being as follows:

Yeas: Director Paddock, Director Perinar, Director Gallagher, Director Sweeney, Committee Chair McConnaughay (5)

Nays: (0)

The motion PASSED.

Having no further items, Committee Chair McConnaughay called on Executive Director José Alvarez.

Executive Director's Items

Executive Director Alvarez introduced Cathy Williams, Chief Financial Officer, to present the FY 2022 Tentative Budget. See attached presentation.

Director Paddock expressed appreciation that the budget provides for investment in Tollway employees and suggested that the Committee may benefit from a future presentation on wellness initiatives available to the workforce.

Executive Director Alvarez then stated that the meeting agenda contains 12 items for the Committee's consideration.

Items for Consideration

Finance



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Executive Director Alvarez noted that Finance Item 1, the FY 2022 Tentative Budget, was just presented for the Committee by Cathy Williams.

<u>Item 1</u>: Approval of the FY 2022 Tentative Budget.

Committee Chair McConnaughay entertained a motion to approve placement of Finance Item 1 on the October Board of Directors meeting agenda with the Committee's recommendation for approval by the Board. Director Paddock made a motion to approve this item, seconded by Director Perinar. Chair McConnaughay asked that the roll be called on the motion, the vote of yeas and nays being as follows:

Yeas: Director Paddock, Director Perinar, Director Gallagher, Director Sweeney, Committee Chair McConnaughay (5)

Nays: (0)

The motion PASSED.

Information Technology

Executive Director Alvarez called on Joe Kambich, Chief of Information Technology, to present the following item:

<u>Item 1</u>: Award of Contract 21-0158 to CDW Government LLC for the purchase of NetApp Maintenance and Support for Hardware and Software in an amount not to exceed \$749,804.02 (Cooperative Purchase).

Upon conclusion of the item presentation, Committee Chair McConnaughay entertained a motion to approve placement of **Information Technology Item 1** on the October Board of Directors meeting agenda with the Committee's recommendation for approval by the Board. Director Paddock made a motion to approve this item, seconded by Director Perinar. Chair McConnaughay asked that the roll be called on the motion, the vote of yeas and nays being as follows:

Yeas: Director Paddock, Director Perinar, Director Gallagher, Director Sweeney, Committee Chair McConnaughay (5)

Nays: (0)

The motion PASSED.

Facilities and Fleet Operations





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Executive Director Alvarez called on Cassaundra Rouse, Chief Operating Officer, to present the following Finance and Fleet Operations items:

<u>Item 1:</u> Renewal of Contract 13-0248 with The Gordian Group, Inc. for the purchase of Job Order Contracting (JOC) Program Administrator Services in an amount not to exceed \$2,145,000.00 (Tollway Request for Proposal).

<u>Item 2</u>: Award of Contract 18-0107 to S.E.P.S., Inc. and Illini Power Products Company for the purchase of Uninterruptible Power Source, Generators, and Automatic Transfer Switches Preventive Maintenance and Repair Services in an aggregate amount not to exceed \$957,039.99 for an initial three-year term and a possible three-year renewal term in an aggregate amount not to exceed \$1,035,665.29 (Tollway Invitation for Bid).

Upon conclusion of the presentation of items, Committee Chair McConnaughay entertained a motion to approve placement of **Facilities and Fleet Item 1** on the October Board of Directors meeting agenda with the Committee's recommendation for approval by the Board. Director Paddock made a motion to approve this item, seconded by Director Perinar. Chair McConnaughay asked that the roll be called on the motion, the vote of yeas and nays being as follows:

Yeas: Director Paddock, Director Perinar, Director Gallagher, Director Sweeney, Committee Chair McConnaughay (5)

Nays: (0)

The motion PASSED.

Committee Chair McConnaughay next entertained a motion to approve placement of **Facilities** and **Fleet Item 2** on the October Board of Directors meeting agenda with the Committee's recommendation for approval by the Board. Director Paddock made a motion to approve this item, seconded by Director Perinar. Chair McConnaughay asked that the roll be called on the motion, the vote of yeas and nays being as follows:

Yeas: Director Paddock, Director Perinar, Director Gallagher, Director Sweeney, Committee Chair McConnaughay (5)

Nays: (0)

The motion PASSED.

Engineering



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Executive Director Alvarez requested that consideration of Engineering Item 5 be deferred to the full Board of Directors meeting. He then called on Manar Nashif, Acting Chief Engineering Officer, to present the remaining items:

<u>Item 1</u>: Award of Contract I-21-4732 to Walsh Construction Company II, LLC for Railroad Bridge Construction Union Pacific Railroad and Earthwork on the Elgin O'Hare Western Access Tollway (I-490), Franklin Avenue to South of Irving Park Road (IL-19), and on the Jane Addams Memorial Tollway (I-90) from Mile Post 62.00 to Mile Post 62.25 (Barrington Road, in the amount of \$214,831,567.83.

<u>Item 2</u>: Award of Contract I-19-4456 to Walsh Construction Company II, LLC for Hinsdale Oasis Bridge Demolition, Grading and Building and Communication Tower Removal on the Tri-State Tollway (I-294) from Mile Post 25.0 to Mile Post 25.1 and Mile Post 31.0 in the amount of \$4,091,360.02.

<u>Item 3</u>: Change Order on I-17-4339 to Judlau Contracting, Inc. for Roadway and Bridge Widening and Reconstruction on the Tri-State Tollway (I-294) between Mile Post 35.04 (South of Grand Avenue) and Mile Post 36.70 (Wolf Road) and I-490 Ramp S1 and Ramp S2, in the amount of \$472,144.90, increasing the upper limit of compensation from \$154,525,013.11 to \$154,997,158.01.

<u>Item 4</u>: Change Order / Extra Work Order on I-18-4431 to Walsh Construction Company II, LLC for Roadway and Bridge Reconstruction on the Tri-State Tollway (I-294) from Mile Post 20.7 to Mile Post 22.7 (Mile Long Bridge) in the amount of \$431,500.00, increasing the upper limit of compensation from \$183,359,942.65 to \$183,791,442.65.

<u>Item 5</u>: Acceptance of Proposal from WSP USA, Inc. on Contract RR-21-9982 for Consulting Engineer Services, Systemwide, in an amount not to exceed \$113,302,968.00.

Upon conclusion of the presentation of items, Committee Chair McConnaughay stated that consideration of Engineering Item 5 will be deferred to the full Board meeting.

Committee Chair McConnaughay then entertained a motion to consolidate for consideration and action Engineering Items 1 thru 4. Director Paddock made a motion to consolidate these items, seconded by Director Perinar. Chair McConnaughay asked that the roll be called on the motion, the vote of yeas and nays being as follows:

Yeas: Director Paddock, Director Perinar, Director Gallagher, Director Sweeney, Committee Chair McConnaughay (5)

Nays: (0)



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The motion PASSED.

The motion to consolidate these items having carried, Committee Chair McConnaughay entertained a motion to approve placement of **Engineering Items 1 thru 4** on the October Board of Directors meeting agenda with the Committee's recommendation for approval by the Board. Director Paddock made a motion to approve these items, seconded by Director Perinar. Chair McConnaughay asked that the roll be called on the motion, the vote of yeas and nays being as follows:

Yeas: Director Paddock, Director Perinar, Director Gallagher, Director Sweeney, Committee Chair McConnaughay (5)

Nays: (0)

The motion PASSED.

Legal

Executive Director Alvarez requested that consideration of Legal Items 1 thru 3 be deferred until the Executive Session of the full Board of Directors meeting.

<u>Item 1</u>: Authorization to Enter a Workers' Compensation Settlement – Michael Gibien. As discussed in Executive Session.

<u>Item 2</u>: Approval of Settlement Agreement. As discussed in Executive Session.

<u>Item 3</u>: Approval to Establish Settlement Fund. Cost to Tollway: As discussed in Executive Session.

Committee Chair McConnaughay stated that without objection, consideration of Legal Items 1 thru 3 will be deferred until the Executive Session of the full Board of Directors meeting.

Adjournment

There being no further Committee business, Committee Chair McConnaughay entertained a motion to adjourn. Director Paddock made a motion to adjourn, seconded by Director Perinar. Chair McConnaughay asked that the roll be called on the motion, the vote of yeas and nays being as follows:

Yeas: Director Paddock, Director Perinar, Director Gallagher, Director Sweeney, Committee Chair McConnaughay (5)

Nays: (0)





Finance, Administration & Operations Committee Meeting

The motion PASSED.

The Meeting was adjourned at approximately 10:35 a.m.

Minutes taken by:

Christi Regnery Board Secretary

Illinois State Toll Highway Authority



2022 Budget Schedule

October

Tentative 2022 Budget presented to Board

November

- Public review/comment on Tentative 2022 Budget
- Public comments provided to Board
- Incorporate changes arising from review process

December

Board votes on Final 2022 Budget



2022 Budget Public Hearings

Two public hearings scheduled for the Tentative 2022 Budget

- Monday, November 8 noon
- Monday, November 8 6 p.m.

Public comments may be shared during the public hearings, mailed or submitted online via the Tollway's website illinoistollway.com through November 12



2022 Budget Highlights

Revenue

- 2022 budgeted revenue is 2.2 percent above 2021 estimate and 5.4 percent above the 2021 budget
- Continued anticipated impacts of pandemic and economic recovery

Maintenance and Operations

- 8.3 percent increase over 2021 budget (6.3 percent excluding accounting adjustments-OPEB)
- Investments in new technology that will help to reduce long term costs and gain efficiencies
- Demonstrates a commitment to customer service, safety and security, employee development and improving governance and internal controls

Capital Program

• Demonstrates the Tollway's commitment to infrastructure improvements, maintaining system integrity and technology



2022 Revenue Sources

Sources of Revenues FY 2020 - FY 2022								
Percent Change								
(\$ Millions)	2020	2021	2021	2022	2022 Proj./	2022 Proj./		
	Actual	Budget	Estimates	Projections	2021 Est.	2021 Budget		
CDM Smith Revenue Estimate	\$1,303	\$1,469	\$1,481	\$1,539	3.9%	4.7%		
Evaded Tolls Net of Evasion Recovery	(61)	(74)	(34)	(62)				
Toll Revenues and Net Evaded Tolls	\$1,242	\$1,395	\$1,447	\$1,477	2.1%	5.9%		
Investment Income, Concessions and Miscellaneous Revenues	40	20	12	14				
Revenues Total	\$1,283	\$1,415	\$1,459	\$1,491	2.2%	5.4%		

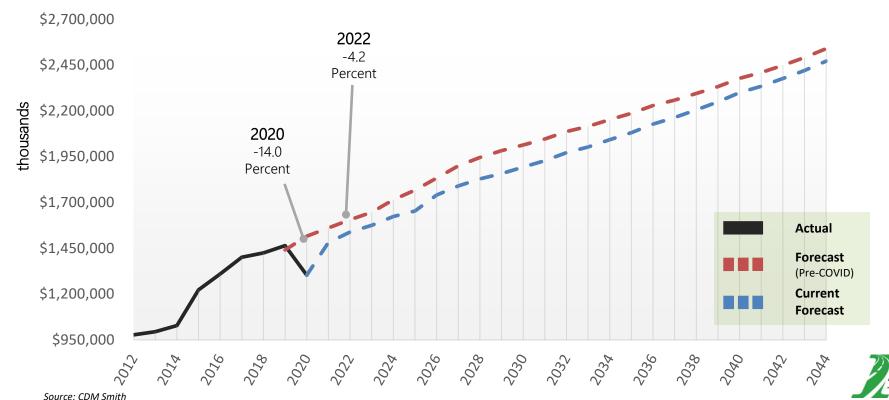
Potential factors considered by Traffic Engineer revenue estimates

- Traffic trends
- COVID-19 recovery
- Construction and related lane closures
- Socioeconomic trends

- CPI-based commercial toll rate increases
- Weather-related events
- Weekday/weekend/holiday travel
- Gas prices (if elevated)



2022 Revenue Sources Change in Forecast Pre-COVID vs. Current



2022 Revenue Allocations

MORE THAN 72 PERCENT OF REVENUES ALLOCATED TO SUPPORT THE CAPITAL PROGRAM

Allocation of Revenues FY 2021 - FY 2022

(\$ millions)

	FY 2021	FY 2021	FY 2022
(\$ millions)	Budget	Estimates	Projections
Maintenance and Operations	\$380	\$373	\$411
Debt Service Transfers	468	457	\$490
Deposits to Renewal and	567	629	\$591
Replacement and Improvement			
Allocations Total	\$1,415	\$1,459	\$1,491

Illinois Tollway

2022 Budget

- Focus on the Customer
- Focus on Safety and Security
- Focus on Employees
- Focus on Governance and Internal Controls



2022 Budget – Focus on Customer Service

The Illinois Tollway serves 1.6 million daily drivers and 91 percent of all transactions are I-PASS/E-ZPass transactions

2022 Operating and Capital Budgets include:

- \$147.3 million to support customer service and enhancements systemwide for the Tollway's tolling operations and business systems
- \$51 million for Roadway Maintenance to provide a safe means of travel and a great driving experience for customers



2022 Budget – Focus on Safety and Security

Illinois State Police District 15

 Responsible for providing comprehensive law enforcement services to the Tollway system

Security and Safety

 Newly formed department established to centralize management of OSHA related and other safety and training requirements as well as security at all Tollway facilities

2022 Operating and Capital Budgets include:

 \$46.6 million for State Police District 15 services and security and safety management



2022 Budget – Focus on Employees

The Illinois Tollway's budget supports Tollway employees

- Strategies to create a culture of employee growth and development through programs and initiatives that celebrate and appreciate diversity, equity and inclusiveness
- Enhanced wellness and work-life programs, services and activities that improve, employee health and well-being and promote a healthy lifestyle and work environment

2022 Operating Budget includes:

• \$42 million in employee benefits including group insurance



2022 Budget - Focus on Governance and Internal Controls

Leveraging IT to Improve Governance

The 2022 Operating and Capital Budgets include \$81.4 million to ensure the Tollway's Information Technology Department has the resources necessary to implement systems and further integrate business and enterprise resource planning processes across the agency. These changes aim to expand the agency's data accuracy, integrity and information transparency.

These initiatives include:

- \$20.2 million for new technology costs
- \$3.6 million in audit and internal controls



Other Post Employment Benefits

Per a recent audit the following adjustments are expected in the 2020 Financial Statements:

- An adjustment to other post-employment benefits (OPEB), resulting in a beginning balance restatement will reduce the Tollway's unrestricted net position by approximately \$506 million. This item is expected to be recorded in the Statement of Net Position within the Tollway financials.
- An adjustment of approximately \$18 million to record a net underpayment of contributions to State Employees Group Insurance Program (SEGIP) for years 7/1/2017 – 12/31/2020 is expected. An adjustment of \$4.9 million has been included in the 2022 Operating Budget.

2022 Maintenance and Operations By Category

Category	2020	2021	2022	\$ Change	% Change
	Actual	Budget		from	from
(\$ thousands)	Expenditures	Request	Request	2021 Budget	2021 Budget
Salary and Wages	\$111,022	\$112,869	\$117,525	\$4,656	4.1%
FICA and Retirement	66,311	68,984	72,638	3,654	5.3%
Group Insurance Premium	31,656	28,800	32,363	3,563	12.4%
Other Post Employment Benefits*	8,133	4,000	8,900	4,900	122.5%
All Other Insurance	10,864	11,099	12,900	1,801	16.2%
Credit Card Fees and Bank Charges	26,443	30,200	32,850	2,650	8.8%
All Other Contractual Services**	55,615	69,776	80,828	11,052	15.8%
Equipment/ Office Rental/ Maintenance	32,067	32,895	32,260	(635)	(1.9%)
Parts and Fuels	5,437	5,940	6,071	132	2.2%
Utilities	8,145	8,093	7,435	(658)	(8.1%)
Operational Materials and Supplies	5,547	7,606	7,109	(497)	(6.5%)
Other Miscellaneous Expenses	678	960	1,064	103	10.8%
Employee Training	181	489	926	437	89.4%
Recovery of Expenses	(1,896)	(2,194)	(1,996)	198	(9.0%)
Total M and O Expenditures	\$360,202	\$379,516	\$410,873	\$31,357	8.3%

^{*}Accounting adjustment for OPEB charges



^{**} More detail on All Other Contractual Services on slide 15

All Other Contractual Services

Category		2020 Actual	2021 Budget	2022	\$ Change from	% Change from
(\$ thousands)	Ţ	Expenditures	Request	Request	2021 Budget	2021 Budget
Outside Services		\$35,920	\$46,345	\$48,507	\$2,162	4.7%
Consulting Services		14,194	17,382	25,939	8,557	49.2%
Contracted Maint. Service		5,358	5,715	6,104	389	6.8%
All Other Contractual Services		143	334	278	(56)	(16.8%)
	Total	\$55,615	\$69,776	\$80,828	\$11,052	15.8%



2022 Bond Issuance and Debt Service

\$6.9 billion outstanding bonds at January 1, 2022

Includes assumed bond issuance of \$600 million in December 2021

\$500 million new bond issuance expected

\$489.5 million estimated transfers for debt service

- Principal: \$139.2 million
- Interest: \$350.3 million (net \$13.6 million Build America Bonds federal subsidies)

Estimated debt service coverage

- 2.3x in 2021
- 2.1x in 2022



Current Long Term Credit Ratings: Fitch AA –; Moody's A1; S&P AA –

2022 Capital Program Summary

(\$ millions)	2012-2020 Expenditures	2021 Estimated Expenditures	2022 Request	Remaining 2023-2027	Move Illinois Program 2012 -2027
Existing System Needs	\$5,454.0	\$983.7	\$997.1	\$2,893.4	\$10,328.1
Jane Addams Memorial Tollway (I-90)	2,330.4	2.4	3.7	22.7	2,359.2
Tri-State Tollway (I-94/ I-294/ I-80)	1,237.0	713.3	690.1	1,611.0	4,251.5
Veterans Memorial Tollway (I-355)	154.9	10.0	1.1	13.4	179.3
Reagan Memorial Tollway (I-88)	283.5	18.8	5.5	50.1	357.8
Systemwide Improvements	1,448.2	239.2	296.8	1,196.3	3,180.4
System Expansion	\$2,107.8	\$353.5	\$489.3	\$976.3	\$3,926.9
Tri-State (I-294)/I-57 Interchange	179.0	75.7	46.2	25.5	326.5
Elgin O'Hare Western Access	1,908.9	275.0	439.9	917.7	3,541.6
Other Emerging Projects	19.9	2.7	3.1	33.1	58.8
Move Illinois Program Total	\$7,561.8	\$1,337.2	\$1,486.4	\$3,869.7	\$14,255.0
Agreement Reimbursements and Other Adjustments	(\$152.6)	(\$10.4)	\$0.0	\$0.0	(\$163.0)
Capital Program Total	\$7,409.2	\$1,326.8	\$1,486.4	\$3,869.7	\$14,092.0

Capital Program

KEY 2022 CAPITAL PROGRAM HIGHLIGHTS

Elgin O'Hare Western Access Project – \$439.9 million

- Construction of new I-490 Tollway and interchanges connecting I-490 to the Tri-State Tollway (I-294), the Jane Addams Memorial Tollway (I-90) and the Illinois Route 390 Tollway
- Right-of-way acquisition and utility relocation

Central Tri-State Tollway (I-294) Project – \$690.1 million

- Roadway widening and reconstruction between 95th Street and the I-55 ramps will continue
- Construction will continue to reconstruct and widen the mainline roadway between St. Charles Road and Wolf Road, including the I-490/I-294 Interchange
- Construction will be completed on the southbound Mile Long Bridge and the Burlington Northern Santa Fe Railway Bridge over I-294



Capital Program

KEY 2022 CAPITAL PROGRAM HIGHLIGHTS

Systemwide - \$296.8 million

- Bridge, pavement and maintenance facility improvements
- Investment in new technology, replacing fleet and other systemwide needs

Tri-State Tollway (I-294)/I-57 Interchange Project - \$46.2 million

- The second phase of interchange construction began in 2019
- Ongoing construction of I-57 roadway and bridge widening between Kedzie
 Avenue and the CXS Railroad, and several new I-294/I-57 ramps



2022 Budget Summary

The Illinois Tollway's budget is focused on improving the customer experience, security and safety, employee development, governance and internal controls

The Tollway's budget is consistent with the long-term financial plan

- Eleventh year of Move Illinois Capital Program projected to be \$1.5 billion
- 73 percent of the spending, or \$10.2 billion, will be spent on *Move Illinois* Program by end of 2022

2022 budgeted revenue is 2.2 percent above 2021 estimate and 5.4 percent above the 2021 budget

Operating costs – consistent with long term goals Debt service coverage projected at 2.1x in 2022





2022 Transactions and Expected Revenue

Transactions FY 2020 - FY 2022							
Percent Change							
(thousands)	2020	2021	2021	2022	2022 Proj./	2022 Proj./	
	Actual	Budget	Estimates	Projections	2021 Est.	2021 Budget	
Passenger Car	686,065	863,500	810,256	898,189	10.9%	4.0%	
Commercial Vehicle	120,584	123,664	128,749	127,443	(1.0%)	3.1%	
Total Transactions	806,650	987,164	939,005	1,025,632	9.2%	3.9%	

Expected Revenue* FY 2020 - FY 2022							
					Percent	t Change	
(thousands)	2020 Actual	2021 Budget	2021 Estimates	2022 Projections	2022 Proj./ 2021 Est.	2022 Proj./ 2021 Budget	
Passenger Car	\$593,306	\$741,065	\$709,592	\$770,177	8.5%	3.9%	
Commercial Vehicle	\$710,124	\$728,366	\$771,398	\$768,531	(0.4%)	5.5%	
Total Transactions	\$1,303,430	\$1,469,431	\$1,480,990	\$1,538,708	3.9%	4.7%	

*Before leakage and evasion recovery

Source: CDM SMITH



